



Pan Lancashire Local Safeguarding Children Board

Child Sexual Exploitation Action Plan 2015-2018



Blackpool Safeguarding
Children Board



1. Prevent: Public Confidence and Awareness.

The LSCB must engage with communities, to raise awareness and understanding of those at risk of CSE to prevent children and young people from becoming victims.

	Action	Anticipated Outcomes	Lead	Timescales	Current Position	RAG
1.1	<p>Ensure that a range of community engagement activities are delivered in identified localities to increase confidence within our diverse local communities</p> <p>Support national awareness week, prioritise organising an awareness week in 2014.</p>	<p>Greater awareness in the wider community re CSE.</p> <p>Reduction in the risks of CSE to children and young people in diverse communities by increasing their awareness of risks and protective factors in relation to CSE.</p> <p>Increased knowledge and greater confidence amongst members of the public in reporting any concerns regarding CSE.</p>	<p>Partnership CI (Divisions)</p> <p>Team Managers of specialist Pan Lancashire teams</p>	September 2014	<p>CSE Awareness week CSE Week of Action November 10-14 2014</p> <p>Range of activities delivered and focussed on prevention, awareness, enforcement and community engagement.</p> <p>Engagement with Youth Councils</p> <p>“Chelsea’s Choice” theatre performance to be delivered in secondary Schools in the Fylde area and to professionals-Feb/March 2015</p> <p>“UR Potential” have been commissioned by Lancashire Young People’s Service to deliver pro-active</p>	

					<p>educational sessions to children/young people in Fylde and Wyre. These sessions include 1:1 work around CSE and Emotional Health and Wellbeing. They are currently being delivered in schools and a number of care homes.</p> <p>LCC have commissioned a service for Lancashire maintained schools. This is to raise awareness, develop resilience and enable school staff to include 'sex and relationships' as part of the curriculum and will begin in 2015.</p> <p>Early Support Co-ordinators in each of the seven localities to identify appropriate services for YP at risk of CSE.</p> <p>Targeted services in each area for YP and families who have experienced CSE and</p>	
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					<p>who require medium term support and services to return to 'main stream' life.</p> <p>CSE Workshops are currently being delivered on a rolling programme for staff to attend across Lancashire Care Foundation Trust. It is also essential that all LCFT staff complete CSE online training.</p>	
1.2	<p>Plan, develop and review public campaigns re CSE and ensure that these are effectively targeted in areas of greater risk.</p> <p>Develop awareness about children who are vulnerable due to MFH or missing from school.</p> <p>Develop partnership working with care providers, including private children's</p>	<p>Evaluation of the effectiveness of public campaigns on the risks of CSE.</p> <p>Increased public confidence of the effectiveness of a multi -agency approach to CSE in Lancashire.</p> <p>Continued improvement in the quality and effectiveness of campaign material in reaching target audiences</p>		September 2014	<p>LYOT are working in partnership with children's residential homes and working with residential care staff to identify where there are young people who may be at risk or potential perpetrators.</p> <p>MFH Co-ordinators and PCSO's establish relationships with care homes and conduct visits.</p> <p>Supporting young people</p>	

	<p>homes.</p> <p>Police and other partner agencies awareness around vulnerability of children who go missing.</p>			<p>though ASSET (assessment and intervention) process. LYOT have an understanding of offending behaviour and risks management</p> <p>Survey sent out in Pendle to 4000 parents by authority to gauge awareness amongst parents. Results to feed back into education programme.</p> <p>Early Break service for drug and alcohol problems.</p> <p>Sexual health assessment and advice and support available via specialist teams.</p> <p>School nurse services available for YP at risk of CSE.</p> <p>YPS has identified some suitable 'peer mentors' available to YP in some areas.</p>	
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1.3	Agree a multi-agency Media strategy which includes key messages and enables interactions with the media to be well informed and constructive.	A consistent and effective approach when dealing with the media	Nick Evans – Constabulary Corporate Communications	September 2014	Co-ordination of agencies communications departments was provided prior to CSE Awareness week. Head of PPU delivered messages to the media w/c Nov 10 2014	
1.4	Provide a task and finish group to identify effective ways of engaging with local faith and minority ethnic communities, as well as the wider community, and agree messages and materials relating to CSE	Effective liaison with leaders of faith minority ethnic groups in addressing the risk and harm of CSE in diverse communities. Use of messages which are sensitive and appropriate to people of different cultures and faiths and have been agreed with members of faith networks and community leaders.	CSE Strategic Group to arrange membership and evaluate.	September 2015		

1.5	Agencies to organise a bespoke event to highlight safeguarding issues for Strategic leaders across all partners organisations.		Organisational leads	September 2015		
1.6	Promote the most recent guidance on CSE to all partners	The most recent learning and best practice is adopted by partners in a timely way.	CSE Strategic Group	Reviews of guidance required throughout the period of the plan.		

2. Protect: Protecting, Supporting, Safeguarding Victims and Managing Risk.

The LSCB must be reassured that they identify and protect children and young people at risk of, or subject to sexual exploitation and to safeguard, support and prevent them from further harm.

	Action	Anticipated Outcomes	Lead	Timescales	Evidence	RAG
2.1	Ensure that local CSE teams have implemented an integrated process to provide multi-agency support for victims and their families throughout the Criminal Justice System journey.	Each team has implemented and is monitoring the effectiveness of its multi-agency provision Victims and families are better supported through the CJS process	Head of PPU	Review September 2014	Supporting agencies in situ in teams.	
2.2	Ensure that all care providers and providers of education and training in Lancashire have specific arrangements in place to support children and young people who may wish to talk to a member	Raised CSE awareness of frontline child protection professionals within all educational and training settings. Appropriate recognition and respond to disclosures relating to or indicating CSE by professionals. Enhanced early identification and intervention with children and young people at risk of CSE. Greater protection for children and	LSCB Training Sub groups/BDM	December 2014	Wide distribution of LSCB Warning Signs/ Vulnerabilities poster Training delivered by LSCB Open weekend held by Lancashire Constabulary September 2014	

	of staff about worries or concerns of CSE	young people within educational and training communities			<p>Risk assessment to identify areas of need to aid in design of a multi-agency risk management plan.</p> <p>Safeguarding/child protection procedures where appropriate.</p> <p>Community Support workers to deliver 'keep safe ' work with YP and families.</p> <p>CSC staff trained in the 'relational model' of family support work as developed by PACE.</p>	
2.3	Develop and implement arrangements for talking with and listening to the experiences and perspectives of children and young people who have been at risk of or have suffered from CSE.	The understanding of CSE by professionals and members of the community is increased by learning directly from those children and young people who have been at risk and subject to CSE.	Stela Stansfield Children's Society Divisional Teams NSPCC as identified via POLKA	Review March 2015	<p>Focus groups held with Lancashire Constabulary and Children's Society in October to gather feedback</p> <p>LYOT undertake safety and wellbeing plan LYOT undertake Risk Assessment and Management Plans LYOT delivers work on relationships e.g. introduction of girls group</p>	

					<p>in Preston LYOT delivers assessments and interventions with a strong health perspective in terms of a young person's awareness of safety, boundaries and of appropriate relationships</p> <p>LYOT provide information to the Police for Section 11 notices and awareness of when served.</p>	
2.4	<p>Ensure that all partners involved in interviewing children who go missing apply a consistent approach and evidence based methodology, which takes full account of the risk of the child being trafficked for sexual exploitation</p>	<p>Each multi-agency team has implemented and is monitoring the consistency and effectiveness of its approach to interviews</p>	<p>Head of PPU</p> <p>Divisional multi-agency teams</p>	<p>December 2014</p>	<p>RHI's conducted by Children's Society in Lancashire to those not known to Children's Social Care</p>	
2.5	<p>Develop the curiosity of Professionals in respect of the identity of children in</p>	<p>A greater understanding of the risk factors relating to identified vulnerable children as part of routine policing, which enables preventative measures</p>	<p>Organisational leads</p>	<p>December 2014</p>		

	accommodated children's homes in association with risk factors which may make them vulnerable to CSE and trafficking for sexual exploitation.	to be implemented at the earliest opportunity.				
2.6	Ensure that there is a designated member of staff in schools/colleges who children, young people and parents can approach regarding worries or concerns they have re CSE.	Trained, professional dedicated single point of contacts are in place within schools to ensure that those staff are aware of risk factors and provide appropriate and timely responses to CSE.	LSCB Training Sub groups	December 2014		

3. Pursue: Identifying and bringing Offenders to Justice.

The LSCB must ensure that there are processes in place to identify and target perpetrators and potential perpetrators of CSE

	Action	Anticipated Outcomes	Lead	Timescales	Evidence	RAG
3.1	Develop disruption activity by policing teams and partners against suspected CSE perpetrators, including individuals subject to Multi-Agency Public Protection Arrangements and Registered Sex Offenders	Disruption of perpetrators achieved through good collaboration with Intelligence Units. Effective interventions against all suspected perpetrators, including those who cause the greatest risk of harm to the public.	Head of PPU Operations/DCI Intel	May 2014		
3.2	Engage with the hospitality and night time economy industry staff to raise awareness of CSE, perpetrators and victims.	Increased awareness within this workforce, which enhances opportunities to identify and target locations, hotspots, perpetrators and potential perpetrators.	CSE Strategic Group Local Area Based Teams	December 2014	Scoping undertaken in Police divisional teams. Briefings given to Nightsafe staff and licensing department.	

3.3	Further the development of responses to Online offending through the OCAIT (Online Child Abuse Investigation Team).	The teams benefit from the availability of specialist skills and knowledge of the OCAIT team in the investigation and disruption and prosecution of perpetrators	Head of PPU Operations	July 2014		
3.4	Identify dedicated CPS CSE leads in Lancashire	Consistent and positive outcomes of CSE prosecutions	CSE Strategic Group	December 2014		

4. Partnerships: co-location/co-working.

The LSCB must be informed of the partnership arrangements within its borders and the level of specialist commitment by partnership organisations

	Action	Anticipated Outcomes	Lead	Timescales	Evidence	RAG
4.1	Evaluate effective compliance with and use of the Pan Lancashire CSE Standard Operating Protocol.	Clear and agreed arrangements are in place to determine and direct joint working practice in each LSCB area. Continued improvement of responses and the multi-agency approach and tactics to CSE Safeguarding.	Head of PPU	March 2015	LSCB policies and Procedures reflect SOP Blackburn Audit LYOT have a pathway to CSE services/agencies LYOT work to the Missing from Home Protocol and jointly manage cases as appropriate	
4.2	Ensure local strategies and partnerships are reviewed and updated	Strategies and guidance are updated to ensure continued reflection of National Guidance and best practice	To be evaluated through the CSE Strategic group	March 2015	Local partnership groups established in East and Central Lancashire are to be replicated in North and West Lancashire. This multi-agency group meets regularly to share and develop intelligence, review cases and identify any significant common factors and trends.	

4.3	Include British Transport Police in divisional multi-agency teams preferably as a co-located team member.	BTP are fully involved in and contribute to county wide and local initiatives to address CSE.	Head of PPU	September 2015		
4.4	Include a senior representative from BTP in the CSE strategic meetings.	BTP are fully involved in and contribute to county wide and local initiatives to address CSE.	Head of PPU	September 2015		
4.5	Early Identification of risk of CSE through improved multi agency information exchange pathways within MASH.	Children and young people are given appropriate services at the earliest opportunity through our continued multi agency partnership engagement and best practice and development of early action teams	To be evaluated Through the CSE Strategic group. MASH Performance Framework	Review July 2014	Localised weekly meetings includes discussion of those at risk of CSE	
4.6	Develop a pan-Lancashire approach to the deployment of ISVAs which identifies areas and responds to the diversity of needs across the county.	ISVA services are available to vulnerable children in need in all geographic areas within the county.	PCC	September 2014		

4.7	<p>Complete the review of current Strategic Partnership Group, including</p> <ul style="list-style-type: none"> • Membership • Agreed priorities and work plan. • Reporting arrangements to the LSCB 	<p>There is appropriate strategic focus and direction on key issues linked to CSE across Lancashire.</p> <p>The partnership is strengthened by input from a range of key agencies.</p> <p>CSE Pan Lancashire priorities reflect National Guidance and initiatives</p>	<p>Head of PPU and 3x LSCB Business Managers</p>		<p>CSE Problem Profile</p>	
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5. Intelligence and Performance Monitoring.

The LSCB must be provided with key data from partner agencies to gain greater knowledge and understanding of CSE in the area.

	Action	Anticipated Outcomes	Lead	Timescales	Evidence	RAG
5.1	Develop and implement multi agency processes for identification of perpetrators and potential perpetrators of CSE, including identification of 'hotspots' for their activity.	<p>Earlier identification of perpetrators and potential perpetrators which reduces the risk to victims and those at risk of CSE.</p> <ul style="list-style-type: none"> • Targeting of identified hotspot areas by outreach workers • Use of an ancillary order by police <p>Increased awareness in the supervision of offenders.</p>	Constabulary Intelligence Department	September 2014	<p>LANCON CSE problem profile</p> <p>Support networks of partner organisations working collaboratively with victims, potential victims, families and their associates.</p> <p>Support for the monitoring of section 2 notices.</p> <p>Contribution to intelligence gathering in respect of perpetrators to protect children and disrupt these said perpetrators.</p> <p>Assessment through MAPPA of the risk level posed by prisoners prior to potential early release and thus shape their license conditions and</p>	

					level of supervision	
5.2	Undertake a review of partnership data and agree a data set in line with the University of Bedfordshire tool to be presented to the LSCB	Continued monitoring of on-going nature prevalence and responses to CSE Pan Lancashire. Levels of CSE are identified locally and there is a clear understanding regarding location or circumstances where children are particularly at risk of CSE. (Mapping the needs in each LSCB area).	Performance Management Lead- LSCB	July 2014	A CSE data set is agreed and presented twice yearly to the LSCB A Community Safety Partnership profile is currently been written A CSE Diagnostic piece of work is collating what data is available across all agencies in order to provide a clearer statistical picture of CSE	
5.3	Ensure that organised crime groups only involved in CSE are scored to reflect their risk appropriately.	OCGs only involved in CSE do not receive a lower score than those involved in multiple crime types.	Head of PPU	July 2014	Mapped out by Intel analysts	
5.4	Utilise TITAN resources in the mapping of Organised Crime Group's involved in CSE activity	OCG's involved in CSE are accurately mapped to ensure that resources are appropriately directed to effectively to disrupt and prevent their activity.	Head of PPU Operations/DCI Intel	August 2014		

5.5	Collate details of children who are missing and at risk of Child Sexual Exploitation	<p>Improved understanding of the risks and threats to ensure CSE victims are protected.</p> <p>A system of performance and quality assurance of the links between missing and CSE is provided to enable the 3 LSCBs to determine and shape future activity</p>	<p>Constabulary Intelligence Department</p> <p>Performance Management Lead- LSCB</p>	Review September 2014	Undertaken with MFH Co-ordinators sitting within the CSE teams	
5.6	Ensure LSCB monitor work of local teams to reflect issues raised within local problem profiling	Targeted and effective responses to local issues are provided as highlighted with the local CSE problem profile	LSCB Business Managers	June 2014	<p>Twice yearly agenda item on board.</p> <p>LYOT monitor Reoffending data – concerns with CSE are identified.</p> <p>LYOT monitor all young people arrested for CSE particularly around Safeguarding</p>	

6. Leadership.

The LSCB must pride clear leadership is in place that provides a long term vision and aim in relation to CSE.

	Action	Anticipated Outcomes	Lead	Timescales	Evidence	RAG
6.1	<p>Review the Pan-Lancashire strategy to ensure it addresses the themes of:</p> <ul style="list-style-type: none"> • prevention • safeguarding and protection • bringing offenders to justice • public confidence 	<p>Joint Multi Agency responses are provided to Safeguard those children at risk of CSE, reduce risk and keep children and young people safe.</p> <ul style="list-style-type: none"> • Increased number of CSE Safeguarding referrals of victims/potential victims of exploitation. • Increased number of Section 2 abduction notices/sanctioned detections for child sexual exploitation/court disposals and convictions. 	<p>Head of PPU</p> <p>To be evaluated through the CSE Strategic Group in line with the 3 year CSE Strategy.</p>	April 2014	Reviewed / completed	
6.2	Every Agency in the LSCB to identify a lead officer for Child Sexual Exploitation to act as	Multi agency strategic leadership is assured for the delivery of the LSCB CSE Action Plan	<p>Head of PPU</p> <p>3 LSCB</p>	June 2014	Agreed partners include Police; CSC; health; YOT;	

	agency SPOC to support the development and coordination of activity		managers			
6.3	Strategic Partnership to consider and implement any future recommendations from national expert groups, set up following recommendations from APPG and OCC reports	Consistent practice and systems are in line with national best practice	Head of PPU and 3x LSCB Business Managers	Review September 2014		
6.4	The Pan-Lancashire lead for CSE to drive recommendations from the National Child Sexual Exploitation Action Plan benchmarking report 2014 as included in this action plan	The recommendations of the benchmarking report are implemented across the county.	Head of PPU/Chair CSE Strategic Group.	July 2014		
6.5	Agree Service Level Agreement/ Memorandum of Understanding with NCA with respect to tasking and co-ordinating the response to cross border CSE	Consistent defined approach Policy to act as guidance	Head of PPU/Chair CSE Strategic group	July 2014		

NOT PROTECTIVELY MARKED

	activity						
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NOT PROTECTIVELY MARKED

7. Learning and Development.

The LSCB must ensure that appropriate learning and development opportunities are in place for supervisors and front line staff regarding CSE.

	Action	Anticipated Outcomes	Lead	Timescales	Evidence	RAG
7.1	LSCB to develop and deliver specific CSE multi-agency training.	<p>Safeguarding of children and young people at risk of CSE.</p> <p>Across agencies, all relevant members of staff have a suitable level of skill and knowledge to identify and address the issue of child sexual exploitation.</p>	LSCB Training Sub groups/BDM	Review September 2014	<p>Level 1 CSE E-Learning Package Training figures reflect Multi-Agency completion of the course</p> <p>Specific training delivered in respect of Human Trafficking and its link with CSE.</p> <p>Specific training in relation to CSE in minority ethnic groups.</p>	
7.2	Ensure Multi Agency training is available to all frontline staff interfacing with children and young people.	<p>Vulnerable children in the community are better protected from CSE because the workforce is more able to recognise and respond to CSE.</p> <p>Professionals are confident of our multi Agency CSE service delivery</p>	LSCB Training Sub groups/BDM	Review September 2014	<p>LSCB training for practitioners and managers.</p> <p>Feedback from LSCB Training figures reflect Multi-Agency attendance</p>	

7.3	Review and Improve E-Safety Awareness for Children and Young People	Raised awareness of risk and greater understanding amongst children and young people on self-protection, when using Social Media and IT.	Pan Lancs E Safety Group	Review September 2014		
7.4	Scope and review what CSE educational packages are being delivered in Secondary Schools	A consistent CSE message and approach is provided. Consistent and equitable delivery of Educational resource packages throughout Lancashire is ensured. Increased awareness and understanding of CSE is ensured Links to E safety 3.7		Review September 2014		
7.5	Understand and promulgate best practice, learning, legislation and research to all agency supervisors and frontline staff.	Continual Professional Development of all front line staff. Enhanced quality of service and better outcomes for victims.	CSE Strategic sub group	Review September 2014	YP and families feedback collected over the preceding 12 months analysed and made available to practitioners. YP have been assisted to produce their own anonymous accounts and any learning from this to be available for sharing at agreed forums.	
7.6	Develop training for those charged with	Enhanced Professionalism of Investigations	Constabulary HQ PPU and CID	September 2014		

	investigating offences. <ul style="list-style-type: none"> • ABE • Interviewing 		Training			
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NB PLEASE MAKE REFERENCE TO THE SEPERATE ACTION PLANS IN SITU FOR BOTH BLACKPOOL SAFEGUARDING CHILDREN BOARD AND BLACKBURN WITH DARWEN SAFEGUARDING CHILDREN BOARD. BOTH THESE DOCUMENTS CONTAIN EVIDENCE THAT IS SPECIFIC TO THEIR AUTHORITY

RAG

R RED – Little progress made/Significant challenges to delivery identified which need to be overcome.

A AMBER – Making progress but some challenges to delivery need to be overcome

G GREEN - Progressing well/ No challenges to continual delivery identified

Teams

Please note from April 2014 the 6 teams will be amalgamated into the new 3 divisions.

Awaken/Breakthrough – West Division ‘AWAKEN’

Cherish/Deter – South Division ‘DETER’

Engage/Freedom – East Division ‘ENGAGE’.